

# OFFICE OF THE SPECIAL ENVOY FOR DISENGAGEMENT

20 November 2005

Prime Minister Ariel Sharon  
Office of the Prime Minister  
Government of Israel  
Jerusalem

President Mahmoud Abbas  
Office of the President  
Palestinian Authority  
Ramallah

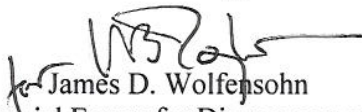
Dear President Abbas and Prime Minister Sharon,

I am writing to thank you for your personal efforts, and those of your staffs, in finalizing the attached *Agreement on Access and Movement* of November 15 with Secretary Rice, High Commissioner Javier Solana and myself. This agreement will allow us all to seize the opportunity offered by Israel's disengagement from Gaza -- the opportunity to bring about Palestinian economic recovery and to create an environment in which reconciliation and peace are once again possible.

We in the international community are very aware that the true test will be in the implementation of this agreement. Pursuant to the request of Secretary Rice, the United States Government will be working closely with both parties as you implement the agreement, and I ask that you ensure your respective staffs do their part to make the agreement work. The first deadline is almost upon us -- Rafah is scheduled to open on November 25. Each party needs to act quickly. Progress must be on schedule if this agreement is to retain its credibility, and it must be visible. Palestinians need to see that Israel has now disengaged in a way that offers Palestinians the chance to shape their own lives, while Israelis need to see that this is compatible with their security.

Pursuant to the request of Secretary Rice, I intend to closely track progress made on the implementation of this agreement. I will report the results every two weeks to both parties and the international community. In this way we -- including the international community -- will all be kept to our commitments. I look to you for your full support on the work ahead of us so that Gaza can be free and open in the coming months.

Yours truly,

  
James D. Wolfensohn  
Special Envoy for Disengagement

cc.

Kofi Annan  
United Nations Secretary General  
New York, New York  
USA

Condoleeza Rice  
United States Secretary of State  
Washington, D.C.  
USA

Jack Straw  
Foreign Secretary  
President of the EU Council of Ministers  
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Benita Ferrero-Waldner  
Member of the European Commission  
Brussels, Belgium

Sergei Lavrov  
Foreign Minister of the Russian Federation  
Moscow, Russia

Javier Solana  
High Representative of the European Union  
Brussels, Belgium

Prime Minister Qu'rei  
Minister Nasser Al-Kidwa  
Minister Salam Fayyad  
Minister Ghassam Khatib

Vice Prime Minister Peres  
Minister Sylvan Shalom  
Minister Shaul Mofaz  
Minister Haim Ramon

## **Agreement on Movement and Access**

**To promote peaceful economic development and improve the humanitarian situation on the ground, the following agreement has been reached. It represents the commitments of the Government of Israel (GoI) and the Palestinian Authority (PA). Its implementation and further elaboration will be assisted by the Quartet Special Envoy for Disengagement and his staff and/or the United States Security Coordinator (USSC) and his staff.**

### **1. Rafah**

The parties have agreed to the attached statement of principles. Rafah will be opened as soon as it is ready to operate at an international standard in accordance with the specifications of this agreement and as soon as the 3<sup>rd</sup> party is on site, with a target date of November 25.

### **2. Crossing Points**

The parties have agreed that:

The passages will operate continuously. On an urgent basis, Israel will permit the export of all agricultural products from Gaza during this 2005 harvest season.

The new and additional scanner will be installed and fully operational by December 31. At that time, the number of export trucks per day to be processed through Karni will reach 150, and 400 by end-2006. A common management system will be adopted by both parties.

In addition to the number of trucks above, Israel will permit export of agricultural produce from Gaza and will facilitate its speedy exit and onward movement so that quality and freshness can be maintained. Israel will ensure the continued opportunity to export.

To enhance operation, the parties agree that:

- When a new generation of x-ray equipment able to scan trailers as well as containers becomes available it will be used. Once it arrives in the country, testing will also be carried out with the assistance of the Quartet Special Envoy.
- The USSC will ensure continuing consultation, with unresolved implementation issues to be discussed as needed with the parties.
- The PA will ensure that the passages will be protected on the Palestinian side of the border and will train and upgrade the management of all crossings to ensure efficiency and effectiveness. The PA will establish, without delay, a unified system of border management.
- The management system that has been developed for Karni should, with suitable local variations, be adapted to the passages at Erez and Kerem Shalom. Israel also undertakes to put in place similar arrangements as appropriate that will make West Bank passages fully operational as soon as possible. A bilateral committee, with

participation as needed of the Quartet Special Envoy and/or the USSC, will develop operational procedures for those passages.

### **3. Link between Gaza and the West Bank**

Israel will allow the passage of convoys to facilitate the movements of goods and persons. Specifically:

- Establish bus convoys by December 15.
- Establish truck convoys by January 15.
- Work out detailed implementation arrangements in a bilateral committee of the GoI and PA with participation as needed from the Quartet team and the USSC.

It is understood that security is a prime and continuing concern for Israel and that appropriate arrangements to ensure security will be adopted.

### **4. Movement within the West Bank**

Consistent with Israel's security needs, to facilitate movement of people and goods within the West Bank and to minimize disruption to Palestinian lives, the ongoing work between Israel and the U.S. to establish an agreed list of obstacles to movement and develop a plan to reduce them to the maximum extent possible will be accelerated so that the work can be completed by December 31.

### **5. Gaza Seaport**

Construction of a seaport can commence. The GoI will undertake to assure donors that it will not interfere with operation of the port. The parties will establish a U.S.-led tripartite committee to develop security and other relevant arrangements for the port prior to its opening. The 3<sup>rd</sup> party model to be used at Rafah will provide the basis for this work.

### **6. Airport**

The parties agree on the importance of the airport. Discussions will continue on the issues of security arrangements, construction, and operation.

### Agreed Principles for Rafah Crossing

To be supplemented prior to opening by agreements on security, customs and 3<sup>rd</sup> party implementation procedures

#### General

- Rafah will be operated by the Palestinian Authority on its side, and Egypt on its side, according to international standards, in accordance with Palestinian law and subject to the terms of this agreement.
- Rafah will be opened as soon as it is ready to operate at an international standard in accordance with the specifications of this agreement and as soon as the 3<sup>rd</sup> party is on site, with a target date of November 25.
- Use of the Rafah crossing will be restricted to Palestinian ID card holders and others by exception in agreed categories with prior notification to the GoI and approval of senior PA leadership.
  - The PA will notify the GoI 48 hours in advance of the crossing of a person in the excepted categories—diplomats, foreign investors, foreign representatives of recognized international organizations and humanitarian cases.
  - The GoI will respond within 24 hours with any objections and will include the reasons for the objections;
  - The PA will notify the GoI of their decision within 24 hours and will include the reasons for their decision;
  - The 3<sup>rd</sup> party will ensure the proper procedures are followed and will advise both sides of any information in its possession pertaining to the people applying to cross under these exceptions.
  - These procedures will remain in place for a period of 12 months, unless the 3<sup>rd</sup> party delivers a negative evaluation of the PA running the Rafah crossing. This evaluation will be done in close coordination with both sides and will give due consideration to the opinion of both sides.
- Rafah will also be used for export of goods to Egypt.
- Objective criteria for the inspection of cars will be established by consensus. The criteria are as follows:
  - Search equipment will be installed, including:
    - Black lights
    - Power tools and a compressor for the tools
    - Technology to be agreed, possibly including sonic imagery, gamma detection (full vehicle or hand held), and/or millimetre wave imagery
    - Mirrors and bore scope equipment to search hard to reach places
  - Personnel will be trained to search vehicles and on the use of this equipment by the 3<sup>rd</sup> party to international standards
  - Cameras will be installed to monitor the search process
- The 3<sup>rd</sup> party will evaluate the capacity of the PA to inspect cars according to these criteria and to international standards. Once the PA develops the capacity to inspect cars to the satisfaction of the 3<sup>rd</sup> party, cars will be allowed to pass through Rafah. Until that time, cars will pass through on an exceptional basis, subject to specifications agreed in the security protocol.
- Rafah will be the only crossing point between the Gaza Strip and Egypt (with the exception of Kerem Shalom for the agreed period).
- The PA will establish clear operating procedures.

- Until Rafah is operational, the PA will open Rafah crossing on an ad hoc basis for religious pilgrims, medical patients, and others, in coordination with General Gilad's office on the Israeli side.
- Israel will provide the PA with all information needed to update the Palestinian population registry, including all information on Palestinian ID card holders who are currently outside the country.
- A liaison office, led by the 3<sup>rd</sup> party, will receive real-time video and data feed of the activities at Rafah and will meet regularly to review implementation of this agreement, resolve any disputes arising from this agreement, and perform other tasks specified in this agreement.

#### Security

- The PA will act to prevent the movement of weapons and explosives at the Rafah crossing.
- The PA will establish baggage limits for each passenger as part of the procedures. Limits will be the same as currently applied by the GoI; very frequent travellers (suitcase policy) to be agreed.
  - Travellers, including returning residents, may use the crossing point to bring in personal effects as defined in Rule 1(e) to Heading 7 of the Annex to the prevailing Customs Tariff. Any other personal belongings or other goods shall be cleared at the Kerem Shalom crossing point.
- The PA will provide the 3<sup>rd</sup> party a list of names of the workers at Rafah crossing which will be shared with the Israelis. The PA will take the Israelis concerns into account.
- Security services from Israel, PA, the U.S., and Egypt will continue to coordinate on security issues and will participate in the security working group.
- On a case by case basis, the PA will consider information on persons of concern provided by the GoI. The PA will consult with the GoI and the 3<sup>rd</sup> party prior to the PA making a decision to prohibit travel or not. During this consultation, which will not take more than six hours, the person in question will not be permitted to cross.

#### Customs

- GoI and PA will continue to apply the Paris Protocol of 29 April 1994.
- Rafah will be operated according to international standards and rules and the Paris Protocol.
- GoI and PA agree on widest possible co-operation and information sharing.
- GoI and PA will co-operate on training issues.
- GoI and PA customs will hold regular meetings to which the GoE will be invited as appropriate.

#### Kerem Shalom

- PA customs officials will clear incoming cargo at Kerem Shalom under the supervision of Israeli customs agents.
- Both sides will discuss operating procedures at a later stage.
- Operations at Kerem Shalom will provide training and capacity building to PA customs staff.
- The 3<sup>rd</sup> party will review the PA's customs capacity in 12 months and make a recommendation to both sides for a joint decision regarding future arrangements. In

the event of a disagreement, the U.S., in consultation with the GoI, the PA, and the 3<sup>rd</sup> party, will resolve the issue expeditiously.

Third party

- The 3<sup>rd</sup> party will have the authority to ensure that the PA complies with all applicable rules and regulations concerning the Rafah crossing point and the terms of this agreement. In case of non-compliance the 3<sup>rd</sup> party has the authority to order the re-examination and reassessment of any passenger, luggage, vehicle or goods. While the request is being processed, the person, luggage, vehicle or cargo in question will not be allowed to leave the premises of the Rafah crossing point.
- The 3<sup>rd</sup> party will assist the PA to build capacity -- training, equipment and technical assistance -- on border management and customs.
- Details of the 3<sup>rd</sup> party's role are specified in the attached memorandum of understanding.
- The 3<sup>rd</sup> party will be the European Union.